

STUDY

Requested by the SEDE subcommittee

EU DEFENCE

The White Book Implementation process



European Parliament

Tuesday 20 November 2018

FREDERIC
MAURO



Defence planning



Strategic foresight analysis (SFA) 2013 - update 2015 - 2017
Framework for Future Alliance Operations (FFAO) 2015 -2018

What are the global trends?

What are the military consequences?

“The EU in a changing global environment“ 2015-06 SEAE
Long Term Capability Assessment - 2018 EDA

NATO Treaty 1949
NATO Strategic Concept 2010-11
NATO Summits : Wales 2014 - Warsaw 2016 - Brussels 2018

What is our role in the world?

TEU Title V 2007
EU Global Strategy 2016-06

What are our defence objectives?

EUGS Implementation plan
Council conclusions 2016-11

White Book ?

Political guidances 2015-06

What do we want to be able to do militarily?

Headline Goals 2003 revised 2017

Minimum Capability Requirements
Defence Planning Capability Survey
Capability Report 2016-06

What do we need to do so?

Requirement Catalogue 2017
Force Catalogue 2017
Progress Catalogue 20178
CARD 2018

CDM/
CARD

Capability Target packages ('Blue Book') 2017-06

How to acquire those capabilities?

Capability Development plan 2018

CDP

Facilitate cooperation between Allies all along the cycle

How do we ensure capability development?

EDA/OCCAR/EDF/National defence planning

PESCO ?

Capability Report 2018-06

Have we made progress towards our objectives?

Coordinated Annual Review on Defence 2020

CARD

NDPP

Comparison of the two processes

EUDPP

Long standing
(50 years)



Well established
and accepted

Collective defence



Covers the entire
capability spectrum

Output oriented
(results)



- top-down
- cyclical
- intrusive

1 organisation
(NATO)



Properly staffed
(≅ 350 personnel)

Easy to understand



Member States
deeply involved

Since when?

What for?

What is the focus?

Who is in charge?

How does it work?

Recent
(15 years)



The most important
component is 2 years-old

CSDP



Now more oriented toward
the entire spectrum

Input oriented
(contributions)



- bottom-up at the end of
the process
- not cyclical (up to now)
- not very intrusive

6 organisations
(EEAS, EDA, EUMC, EUMS,
Commission, Council)

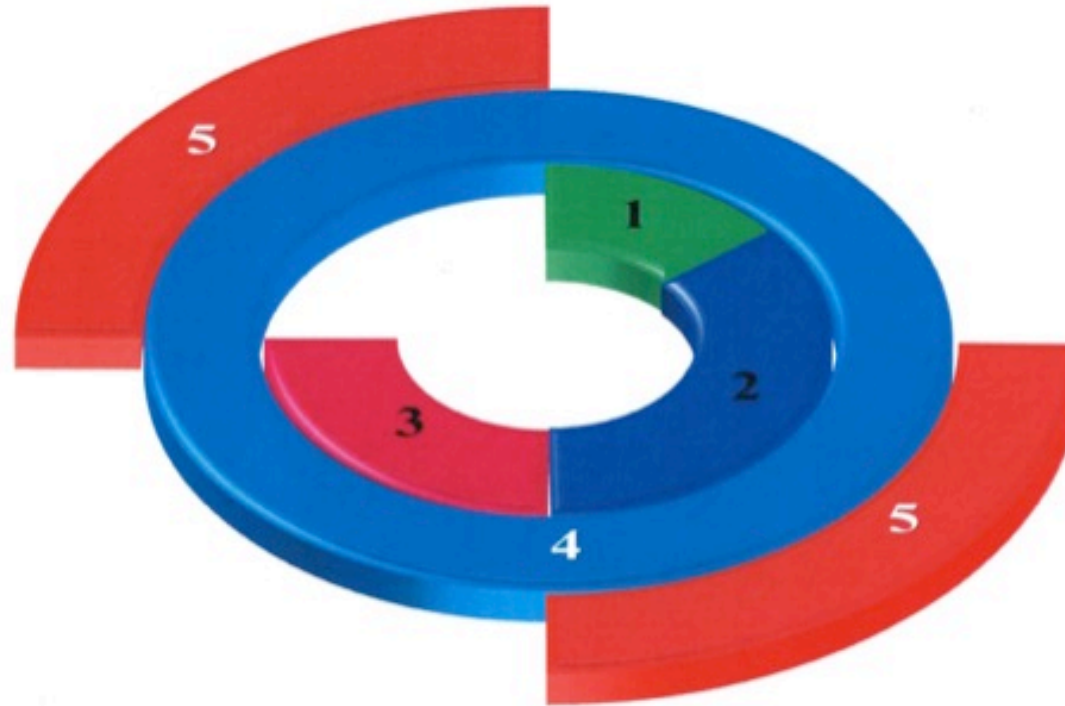


Staff insufficient
(≅ 30 personnel)

Complex to
understand



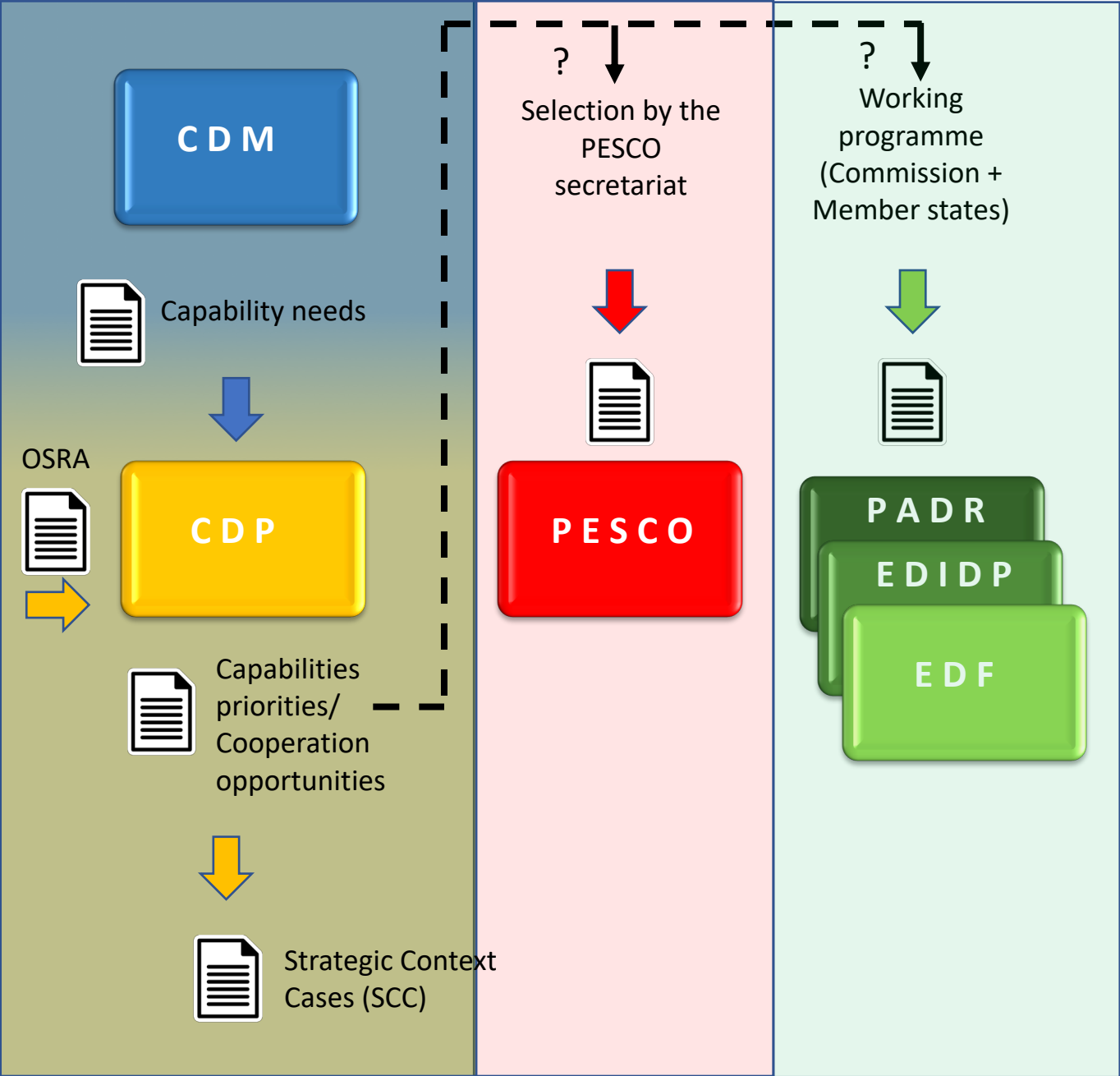
Lesser involvement from
the Member States



- Step 1: Establish Political Guidance
- Step 2: Determine Requirements
- Step 3: Apportion Requirements and set Targets
- Step 4: Facilitate Implementation
- Step 5: Review Results

Source : NATO

The European Union Defence Planning Process



The European Capability Process (EUDPP)

What are the Defence objectives ? What do we want to be able to do militarily ?



Headline Goals 2004
European Council 2008



Lisbon Treaty
(art 43 TEU)



Implementation Plan of the
EUGS 2016

Requirement Catalogue (RC)



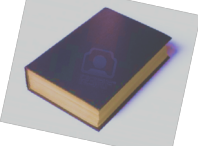
Which military capabilities do we need to reach this level of ambition?

Force Catalogue (FC)



What are the forces made available to the Union by the Member States ? What are the capability plans

Progress Catalogue (PC)



What do we lack ?
What will we lack ?
How that will affect our ability to reach the objectives ?

CDM
EUMC (HTF)
EUMS

CDP
EDA

« Strand Bravo »
What are the foreseeable technology trends in the long term ?

« Strand Alpha »
What are the military capability shortfalls ?

« Strand Delta »
What are the lessons learned ?

« Strand Charlie »
What are the capability areas in which MS are willing to cooperate ?

Capability Development Plan (CDP)

Coordinated Annual Examination on Defence (CARD)

What are the priority domains of cooperation between Member States ?



Review ?



EDA
Collaborative projects conducted within the Agency

PESCO

Secretariat :
EEAS/EUMS/EDA

EDIDP/EDF

European Commission

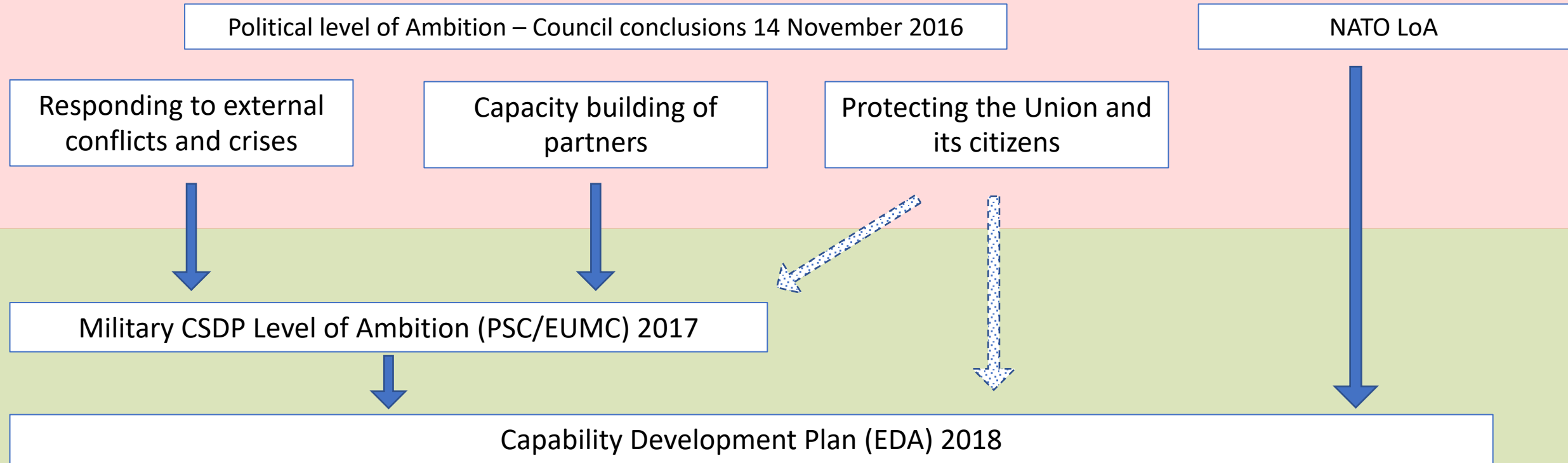


On which programmes are MS willing to cooperate?

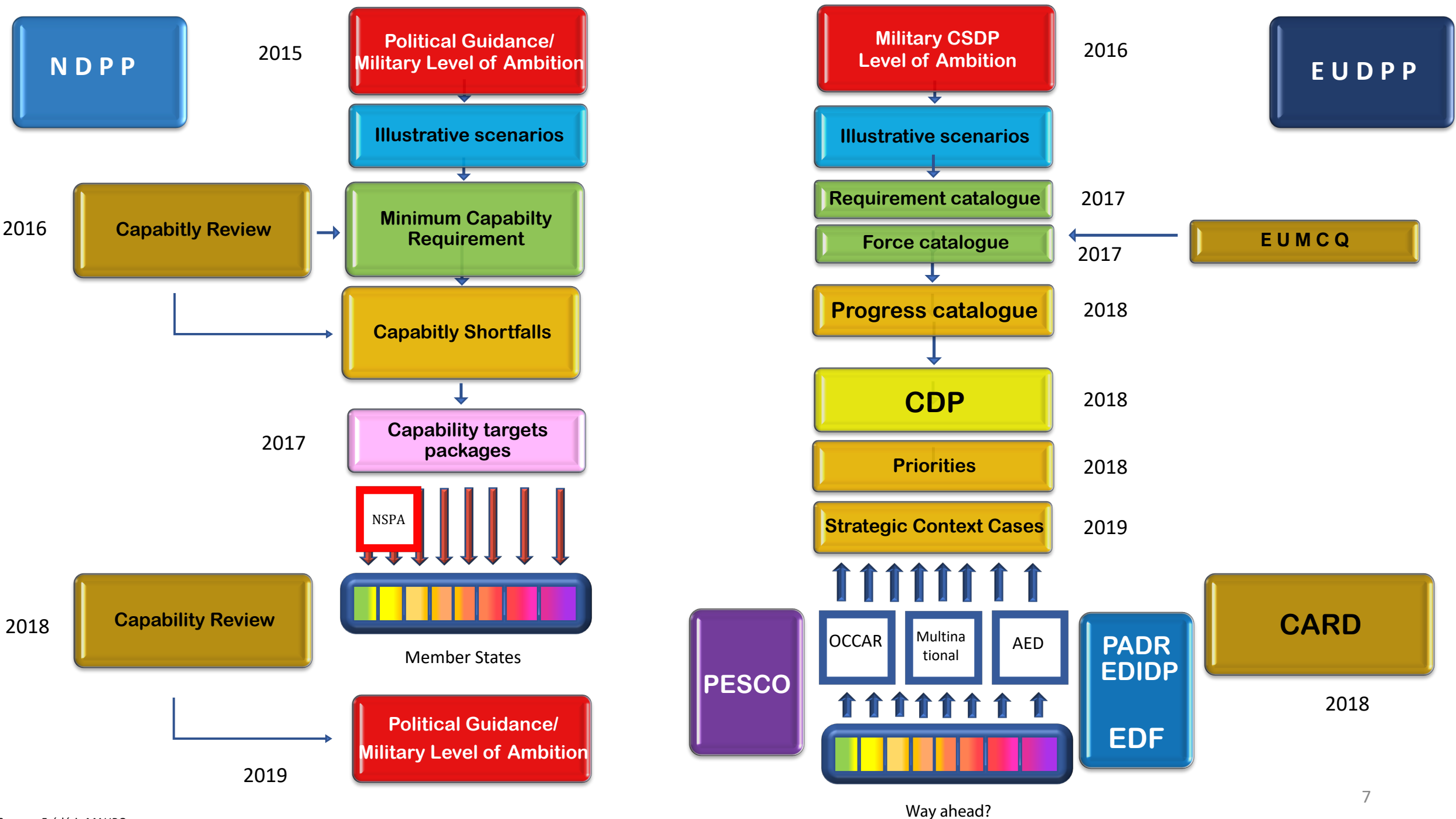


On which R&D projects reinforcing the EDITB are MS willing to cooperate?

political



military



Source : Frédéric MAURO

DEFENCE POLITICAL OBJECTIVES

The diagram consists of a large blue rectangular frame. Inside this frame are two smaller white rectangular boxes with thin black borders, stacked vertically. The top box contains the text 'DEFENCE POLITICAL OBJECTIVES' and the bottom box contains 'DEFENCE MILITARY OBJECTIVES'. To the right of the blue frame, the words 'White Book' are written in a blue font. A thin blue horizontal line passes through the center of the blue frame, extending slightly to the left and right of its boundaries.

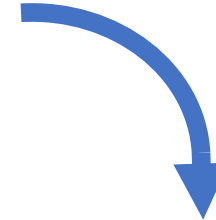
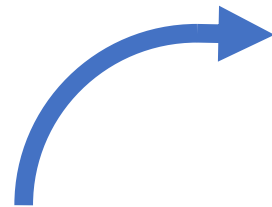
DEFENCE MILITARY OBJECTIVES

White Book

Approval by the European Council



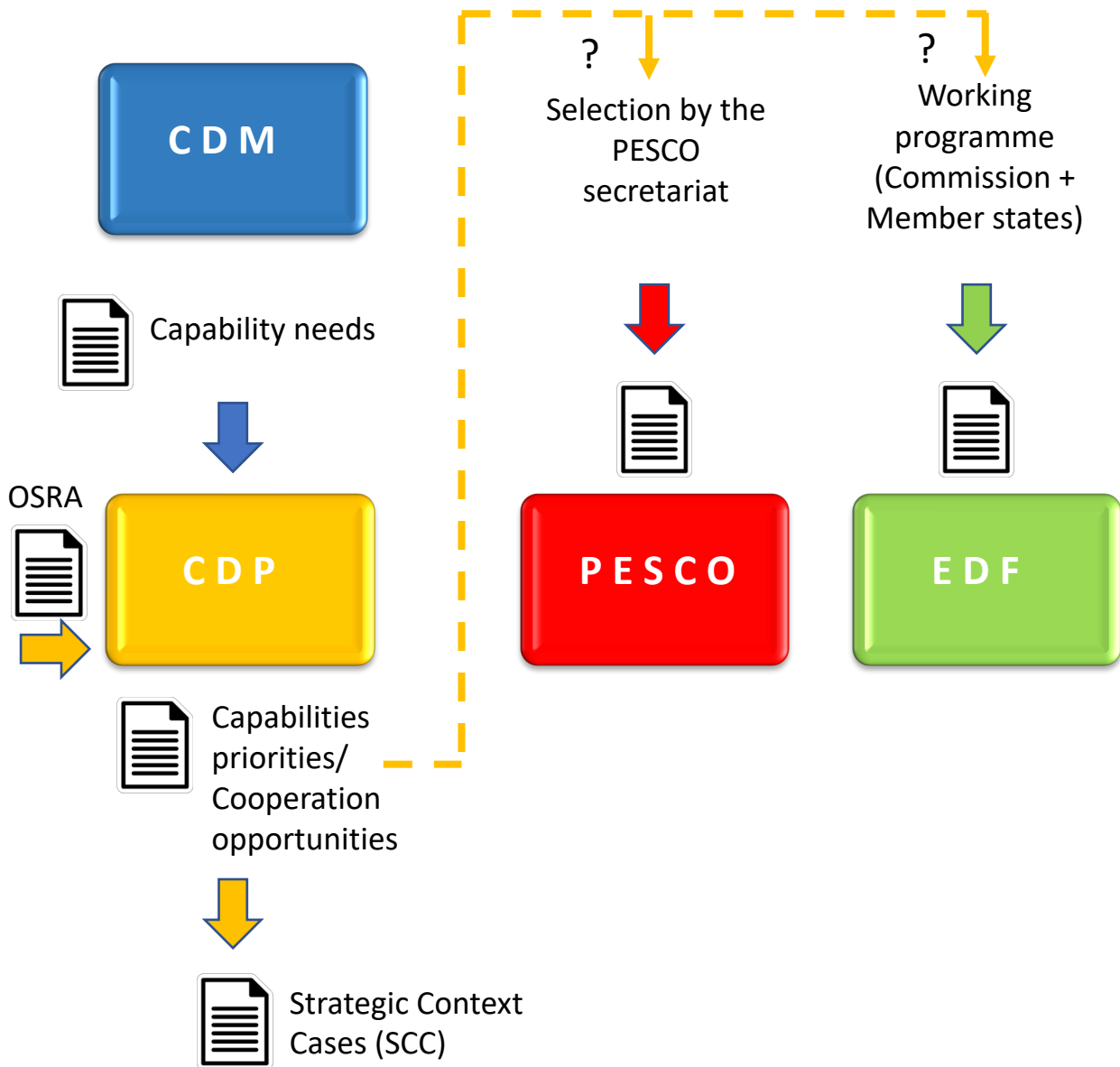
DEFENCE MILITARY OBJECTIVES



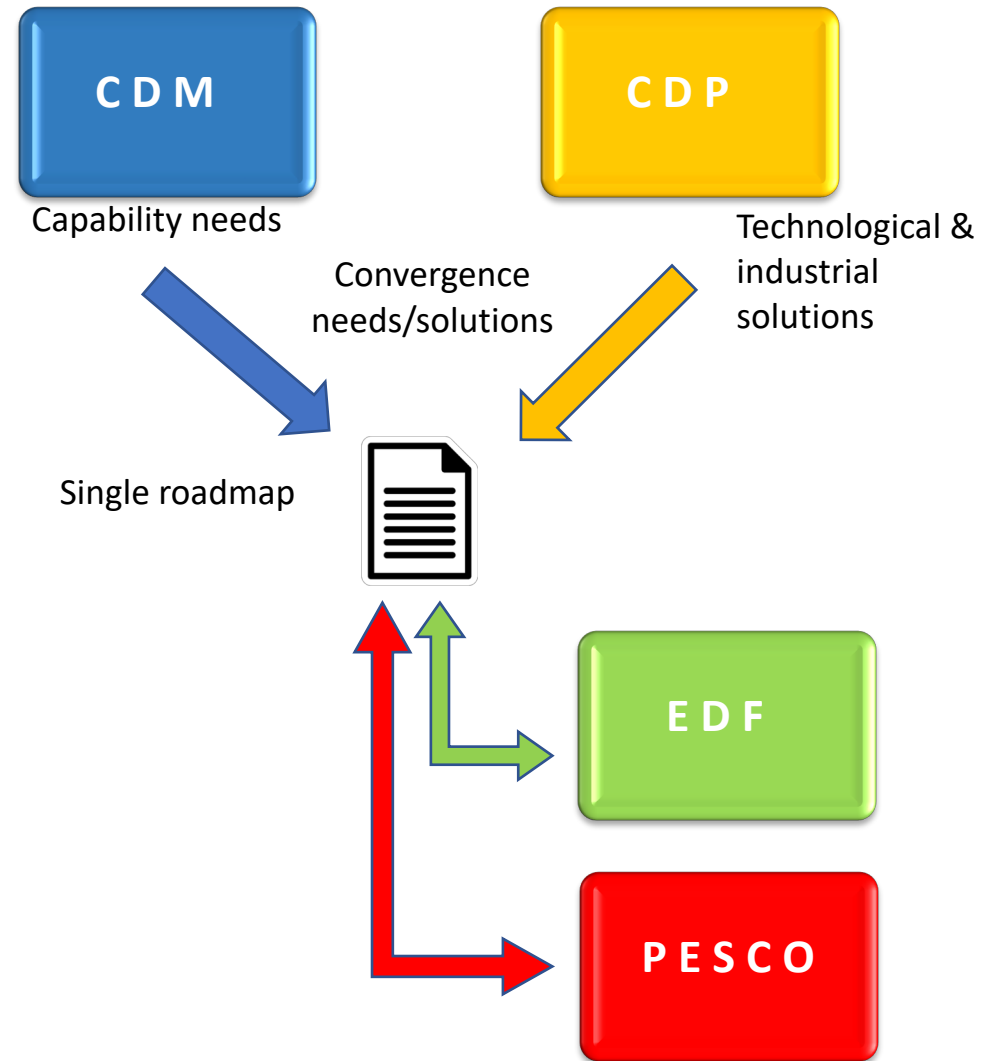
EUMC proposal
(initial guidance)

EUMC detail
(supplementary guidance)

Present



Proposed



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Questions & Answers



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Coexistence of the two defence planning processes

NATO

EU

SINGLE SET OF FORCES

WAYS

MEANS

MEANS

WAYS

NDPP



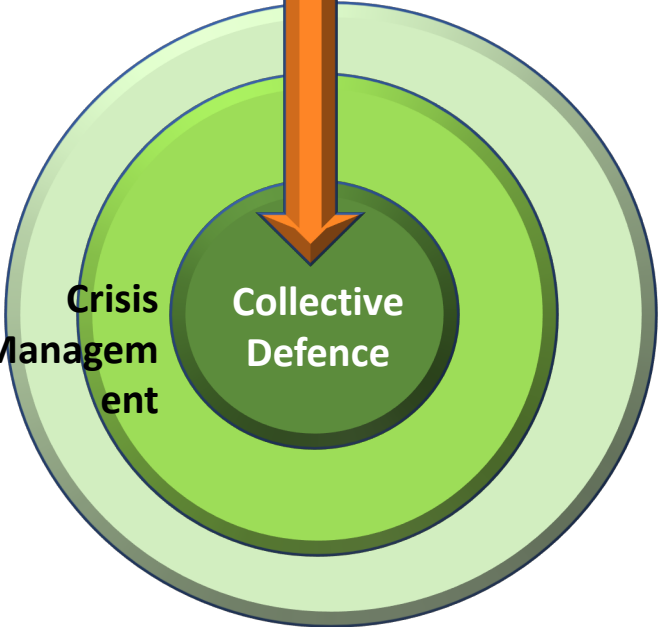
EUDPP



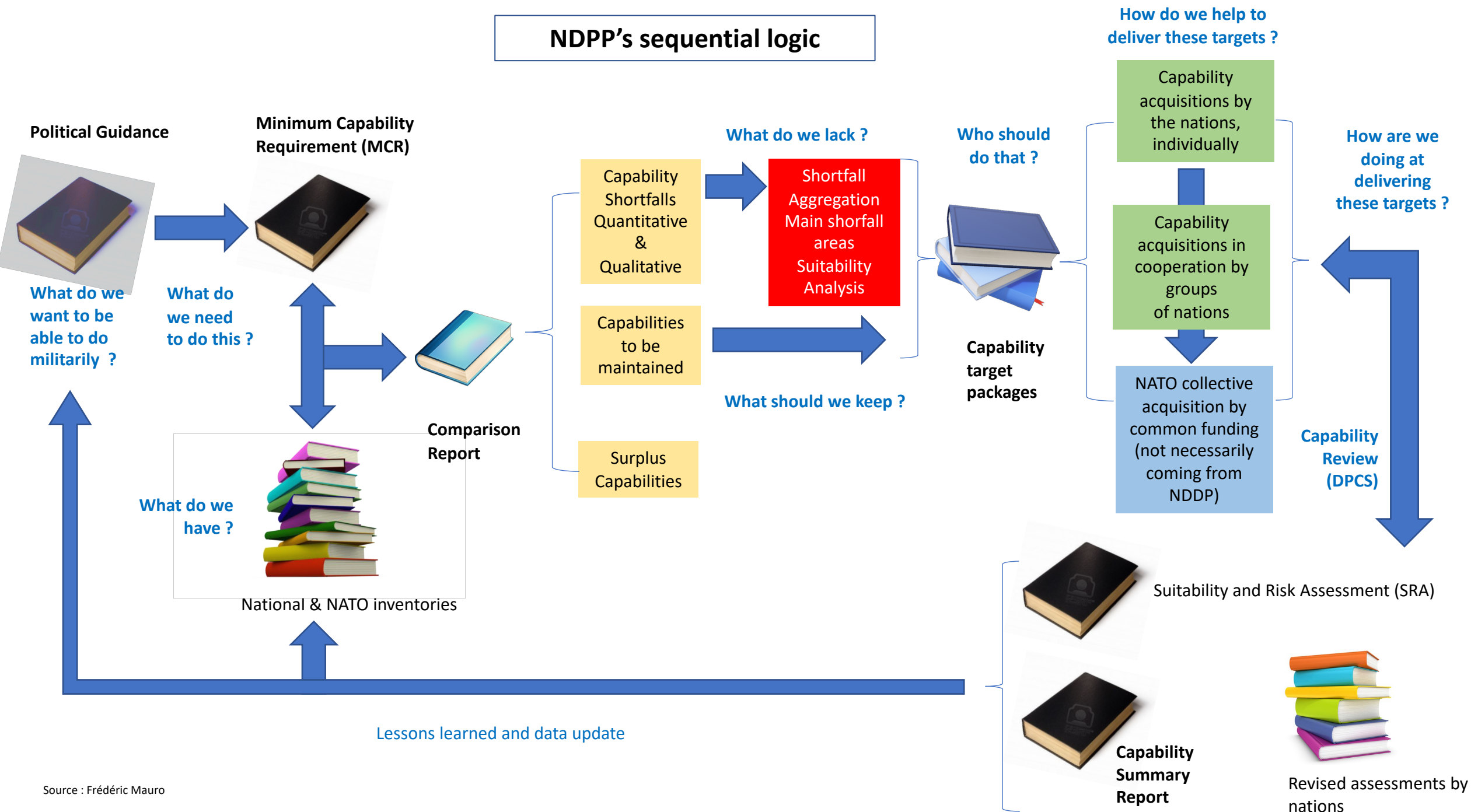
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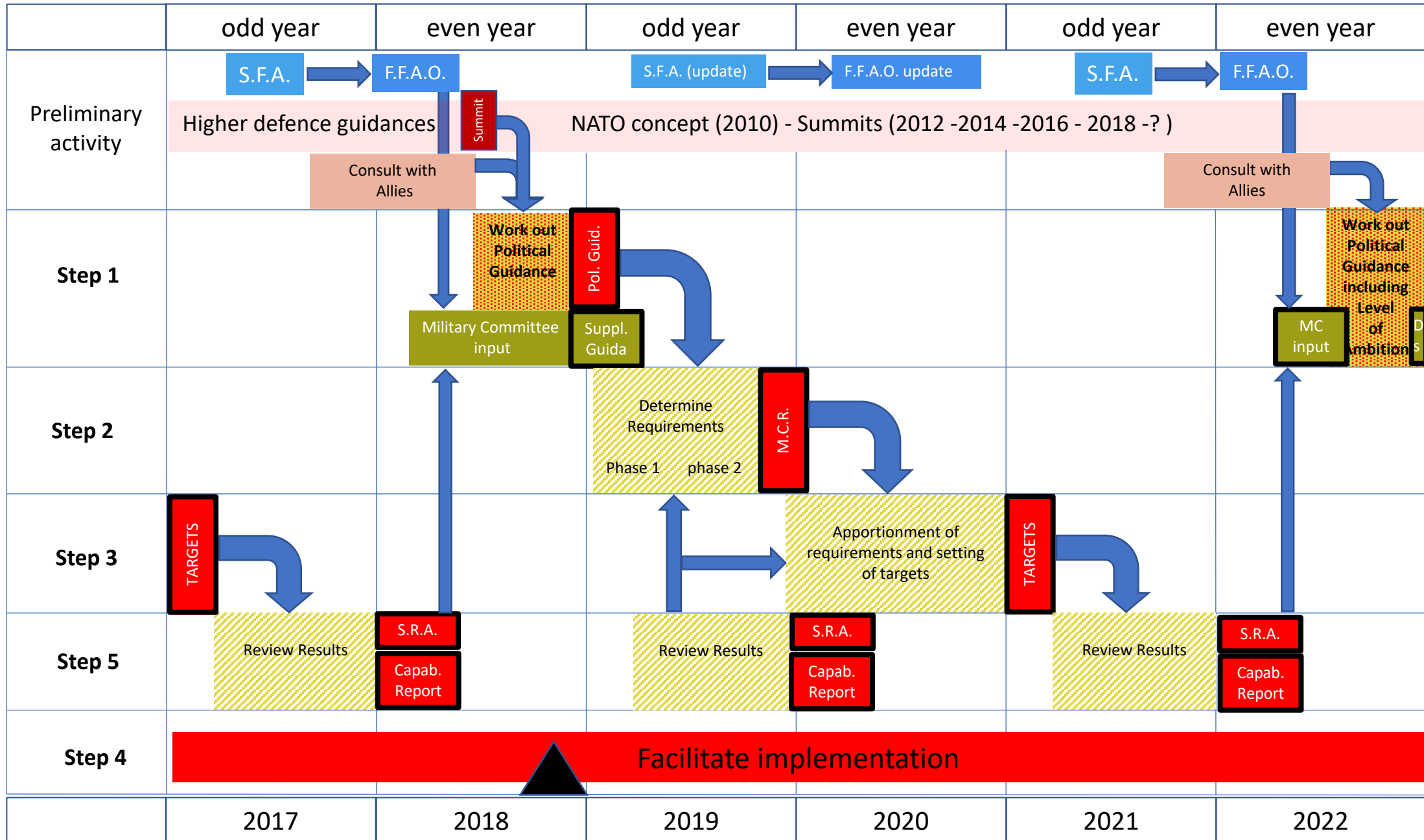
Cooperative Security Management



NDPP's sequential logic



The NDPP steps and timelines, next cycle



EUDPP steps and timelines

